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#### Collaborative Efforts to Build Resilience to Windstorms in Highly Vulnerable Communities: The "60 to 90" Project

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**2024 Texas Emergency Management Conference** 







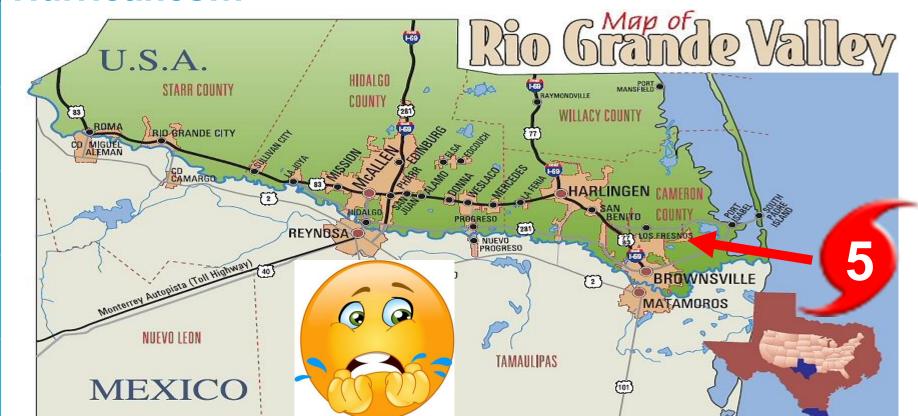




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# You'd Think We'd Be Most Worried About Hurricanes...





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#### We Are. But There's More To It



- There are at least 1266
   colonias in the Lower Rio
   Grande Valley. 846 to 947
   are in Hidalgo County
   (Kyne, 2023)
  - Thousands of makeshift structures are at high to very high risk to windstorms
  - Many of these are exposed to direct wind (lot spacing, on open former farmland)

## Colonias: Who Lives There?

- Newer residents are a mix of undocumented and documented immigrants, mostly from the 'northern triangle' of Central America and recently, Nicaragua and Venezuela
- Longtime residents also include Mexicans and Mexican-Americans
- Not only are residents LEP, the spoken Spanish varies from colonia to colonia and within them
- At first, they build what they can with whatever they have.
   Which isn't much.



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# **High-Risk Structures**

- Initial development consists of makeshift shacks, repurposed vehicles (airstreams, school buses), and poorly built mobile homes.
- Often, the land is in a natural flood plain
- Within a year or two, amenities required for basic living are provided: potable water/sewer, electricity, and improved roads...
- ...but housing quality lags, often by several years
- Colonias ultimately transition to a suburban-type subdivision with somewhat better built structures

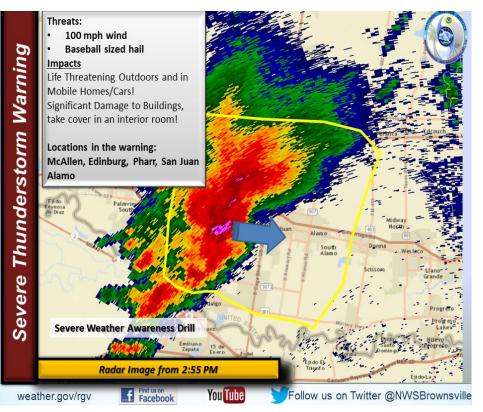


Mercedes, Texas (Hidalgo County) colonia in 2014 (from Rivera, 2014)





# What Keeps Us Up At Night in the RGV



- Most *colonias* are in the yellow-shaded area
- Now imagine:
  - Wind gusts forecast to be 100 mph
  - It's 10 PM to 2 AM on a day in May
  - Extended families, up to 8 people, live in hundreds of poorly built, poorly anchored structures
  - Many have no "safe structure" to evacuate to on short notice
  - Reasonable Worst-Case: Mass casualty event (multiple deaths)
- Absolute Worst-Case: Mass <u>fatality</u> event



# The Damage We Had Seen











All of these instances were rated at winds below hurricane force (below 74 mph)!

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# ...and Still See (The Nightmare that Nearly Was)









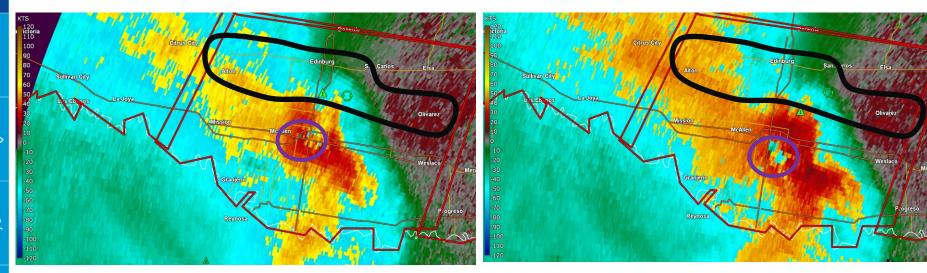




- Family survived by huddling in interior of RV
- What if that RV had rolled?



# The (Almost) Nightmare, April 29, 2023

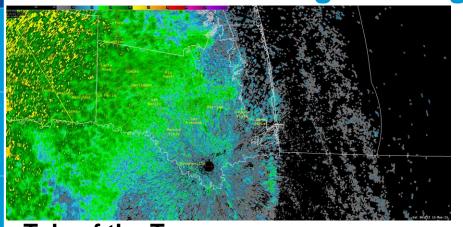


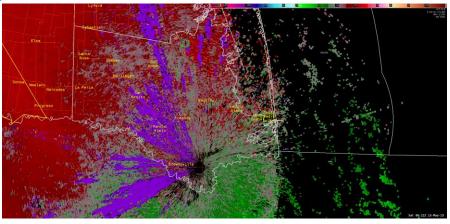




**Locations of Highly Vulnerable and Exposed Homes** 

# The Mini-Nightmare, May 13, 2023 **Laguna Heights Tornado**





#### Tale of the Tape:

- EF1 (85 to 105, possibly 110 mph)
- 1 death, 11 injuries, 2 critical (head injuries)
- Struck the most vulnerable population along/near the Lower Texas coast...
- ...At just after 4 AM on a Saturday morning when most residents were home

The "What If" became the "What WAS"







## The Mini-Nightmare, May 13, 2023 Laguna Heights Tornado







- · This could have been even worse.
- Momentum is <u>building</u>. Building better saves lives.



















# Local Effort Began in 2016: Resiliency Rallies



- Two "Conferencias de Emergencia" held in late 2016 at Rio Grande Valley churches
- Sponsored by churches and local emergency management
- Public/private partnership involves local hardware and "big box" hardware stores
- Focus on inexpensive or assistance programs to reduce substandard structures through "hardening"



#### "...Teach a Person to Fish..."

- While "Shelters of Faith" is noble and should still be pursued, there are drawbacks:
  - Will people actually GO? Consider *colonia* structure, poverty, culture. Fear of **looting** is real
  - While nearby churches are safe havens of trust, how many in each colonia attend and know their faith-based leaders?
  - NOAA Weather Radio will they actually be used as the enterprise desires?
- Resilience, however, gives colonia residents "skin in the game" to take pride in hardening/strengthening their homes, giving a sense of pride
- Resilience can also include knowledge.
- Ample funding provided by government/private sector programs could be the linchpin — for the next decade!

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# **Consider What We Saw on May 24th, 2022**





Contrast between substandard construction and well-built construction, in colonia near Moorefield Air Base (unincorporated Hidalgo Co, northwest of McAllen). Estimated winds: 60-65 mph.

These homes are across the street from each other!!

- The long game: Getting all structures from D/F to A/A+
  - But now, how do we give D a chance to improve grade to C/B?





# **The ABCs of Smart Construction**

Anchors, Braces, and Connections







Trusses/Beams (Hurricane Clips)

Credit: Tim Marshall, P.E. Haag Engineering Co.







#### The Short-Term WIND GOAL:

- Improve Wind Resilience from 60 mph to 90 mph in all substandard buildings.
  - Use a combination of public/private sector funds for low-cost structural strengthening







#### The 11/17/2022 Stakeholders "Brainstorm" Meeting

- Held at LRGVDC (Weslaco)
- Attendees included invested public/academic/private partners from Texas and the Rio Grande Valley
  - Discussion focused on tangible steps to begin the resilience process.





















# Through Lines from The 11/17/2022 Meeting

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- The Action Items:
  - Outreach (short term but continuous)
  - Research (short/medium term)
  - Funding (short/medium term)
  - Political (short/medium/long term)





























#### Who's Next















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# **August 2023 Conference (Alamo)**

#### CONFERENCIA DE PREPARACIÓN PARA EMERGENCIAS

Con el apoyo de los socios del Grupo de Trabajo de Vivienda de Voces Unidas





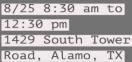










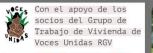


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Most Recently: January 2024 (Cameron Co)

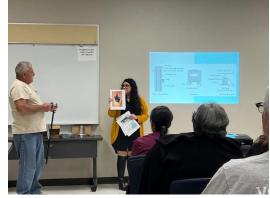
















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# **Summary of Conferencias**

- Each included reps from federal, state, local government and organizations invested in underserved/vulnerable communities across the RGV
- Overall focus was on emergency preparation, but included damage reporting and bi-national situations
- NWS focus, joined with Proyecto Azteca, was on physical and knowledge resilience

















# Next Steps...and Challenges

- Leverage (more) stakeholders in all sectors. Even for minor repairs, \$\$\$ is crucial on the larger scale
- Keep the momentum building, even through
  - Potential government budget shortfalls
  - Political changes (all levels)
    - Consider: The Texas focus on the border
    - Consider: Texas has no required building code for unincorporated locations...still
  - Difficulty making time for these efforts with staffing profiles and other priorities













# Open Discussion: How do we get there (resilience) from here (vulnerability)?







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